# Kentucky Employees Retirement System GASB No. 67 Accounting Valuation Report

As of June 30, 2024





December 5, 2024

Board of Trustees Kentucky Retirement Systems Perimeter Park West 1260 Louisville Road Frankfort, KY 40601

#### Re: GASB 67 Reporting – Actuarial Information – Kentucky Employees Retirement System

Dear Members of the Board:

This report provided herein contains certain information for the **Kentucky Employees Retirement System (KERS)** in connection with the Governmental Accounting Standards Board (GASB) Statement No. 67, "Financial Reporting for Pension Plans" for the fiscal year ending June 30, 2024. A separate report will be provided at a later date with additional accounting information determined in accordance with GASB Statement No. 68, "Accounting and Financial Reporting for Pensions".

The liability calculations presented in this report were performed for the purpose of satisfying the requirements of GASB No. 67 and are not applicable for other purposes, such as determining the plan's funding requirements. The plan's liability for other purposes may produce significantly different results. This report may be provided to parties other than the Board of Trustees of the Kentucky Retirement Systems only in its entirety and only with the permission of the Board.

The total pension liability, net pension liability, and sensitivity information shown in this report are based on an actuarial valuation date of June 30, 2023. The total pension liability was rolled-forward from the valuation date to the plan's fiscal year ending June 30, 2024 using generally accepted actuarial principles. GASB 67 requires the disclosure of a 10-year history of certain information in the Required Supplementary Information within the annual financial report. Information disclosed for years prior to June 30, 2017 were prepared by the prior actuary.

#### **Actuarial Assumptions and Plan Provisions**

There have been no assumption, method or plan provision changes that would materially impact the total pension liability since June 30, 2023. It is our opinion that these procedures for determining the information contained in these reports are reasonable, appropriate, and comply with applicable requirements under GASB No. 67.

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### Single Discount Rate

Single discount rates of 5.25% for the non-hazardous plan and 6.25% for the hazardous plan were used to measure the total pension liability for the fiscal year ending June 30, 2024. This single discount rate was based on the expected rate of return on pension plan investments for each plan. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, the pension plan's fiduciary net position and future contributions were projected to be sufficient to finance all the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on pension plan investments to determine the total pension liability for each plan.

The projection of cash flows used to determine the single discount rate must include an assumption regarding actual employer contributions made each future year. Future contributions are projected assuming that the entire actuarially determined employer contribution is received by each plan each future year, calculated in accordance with the current funding policy.

### 401(h) Subaccount

Based on guidance issued by GASB in connection with GASB Statement No. 74, the 1% of pay member contributions for Tier 2 and Tier 3 members to a 401(h) subaccount is considered an OPEB asset. As a result, the reported fiduciary net positions as of June 30, 2017 and later are net of the 401(h) asset balance.

#### **Additional Disclosures**

This report is based upon information, furnished to us by the Kentucky Public Pensions Authority (KPPA), which includes benefit provisions, membership information, and financial data. We did not audit this data and information, but we did apply a number of tests and concluded that it was reasonable and consistent. GRS is not responsible for the accuracy or completeness of the information provided by KPPA. Please see the "Actuarial Valuation Report as of June 30, 2023" for additional discussion of the nature of the actuarial calculations and more information related to participant data, economic and demographic assumptions, and benefit provisions. These reports should be considered together as a complete report for the fiscal year ending June 30, 2024.



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To the best of our knowledge, this report is complete and accurate and is in accordance with generally recognized actuarial practices and methods. Mr. White and Ms. Shaw are Enrolled Actuaries. All of the undersigned are members of the American Academy of Actuaries and meet all of the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. In addition, all three are independent of KPPA and are experienced in performing valuations for large public retirement systems. This communication shall not be construed to provide tax advice, legal advice or investment advice.

Sincerely,

Gabriel Roeder Smith & Co.

Daniel J. White, FSA, EA, MAAA Senior Consultant and Actuary

Janie Shaw, ASA, EA, MAAA Consultant and Actuary

Kuzsti Kiesel

Krysti Kiesel, ASA, MAAA Consultant and Actuary



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SECTION 1

# **EXHIBIT 1a**

## Schedule of the Employers' Net Pension Liability – KERS Non-Hazardous Plan (\$ in thousands)

Fiscal Year Ending June 30, (1)	 Total Pension Liability (2)	Plan Fiduciary Net Position (3)	Li	Employers' Net Pension jability (Asset) (4) = (2) - (3)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (5) = (3) / (2)	Covered Employee Payroll <sup>1</sup> (6)	Net Pension Liability as a Percentage of Covered <u>Employee Payroll</u> (7) = (4) / (6)
2024	\$ 16,273,602	\$ 4,223,936	\$	12,049,666	25.96%	\$ 1,912,421	630.07%
2023	15,858,669	3,539,943		12,318,726	22.32%	1,648,318	747.35%
2022	16,281,188	3,013,845		13,267,343	18.51%	1,432,960	925.87%
2021	16,335,657	3,018,660		13,316,997	18.48%	1,441,337	923.93%
2020	16,472,733	2,308,080		14,164,653	14.01%	1,476,156	959.56%
2019	16,356,674	2,233,672		14,123,002	13.66%	1,485,854	950.50%
2018	15,608,221	2,004,446		13,603,775	12.84%	1,509,955	900.94%
2017	15,445,206	2,056,870		13,388,336	13.32%	1,602,396	835.52%
2016	13,379,781	1,980,292		11,399,489	14.80%	1,631,025	698.92%
2015	12,359,673	2,327,783		10,031,890	18.83%	1,544,234	649.64%

Note:

<sup>1</sup> Based on derived compensation using the provided employer contribution information for fiscal years 2017 and later.



# **EXHIBIT 1b**

## Schedule of the Employers' Net Pension Liability – KERS Hazardous Plan (\$ in thousands)

Fiscal Year Ending June 30, (1)	Total Pension Liability (2)	Plan Fiduciary Net Position (3)	L	Employers' Net Pension iability (Asset) (4) = (2) - (3)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (5) = (3) / (2)	Covered Employee Payroll <sup>1</sup> (6)	Net Pension Liability as a Percentage of Covered Employee Payroll (7) = (4) / (6)
2024	\$ 1,393,651	\$ 1,019,890	\$	373,761	73.18%	\$ 279,218	133.86%
2023	1,316,521	893,533		422,988	67.87%	223,922	188.90%
2022	1,318,494	810,978		507,516	61.51%	188,648	269.03%
2021	1,311,767	866,140		445,627	66.03%	172,725	258.00%
2020	1,251,027	690,350		560,677	55.18%	171,840	326.28%
2019	1,227,226	680,932		546,294	55.49%	160,600	340.16%
2018	1,150,610	645,485		505,125	56.10%	152,936	330.29%
2017	1,098,630	601,529		497,101	54.75%	178,511	278.47%
2016	919,517	527,879		391,638	57.41%	158,828	246.58%
2015	895,433	552,468		342,965	61.70%	128,680	266.53%

Note:

<sup>1</sup> Based on derived compensation using the provided employer contribution information for fiscal years 2017 and later.



## **EXHIBIT 2a**

## Schedule of the Employers' Net Pension Liability – KERS Non-Hazardous Plan (\$ in thousands)

Change in the Net Pension Liability		2024	 2023		2022	_	2021	_	2020		2019	 2018	 2017		2016		2015	
Total pension liability Service Cost	\$	184,567	\$ 163,563	Ś	165,616	\$	171,472	\$	179,702	\$	184,988	\$ 195,681	\$ 143,858	Ś	139,631	\$	143	3,847
Interest		805,180	827,579		830,440		838,084		832,178		793,163	785,123	870,725		891,897		859	, 509
Benefit Changes		0	2,024		0		2,091		0		0	9,624	0		0			0
Difference between actual and expected experience		469,003	310,954		(15,034)		(130,268)		115,515		70,529	153,565	(134,379)		0		30	),958
Assumption Changes		0	(691,088)		0		0		0		700,464	0	2,145,530		923,999		694	1,592
Benefit Payments		(1,043,817)	(1,035,551)		(1,035,491)		(1,018,455)		(1,011,336)		(1,000,691)	(980,978)	(960,309)		(935,419)		(919	9,343)
Net Change in Total Pension Liability	\$	414,933	\$ (422,519)	\$	(54,469)	\$	(137,076)	\$	116,059	\$	748,453	\$ 163,015	\$ 2,065,425	\$	1,020,108	\$	809	9,563
Total Pension Liability - Beginning		15,858,669	 16,281,188		16,335,657		16,472,733		16,356,674		15,608,221	 15,445,206	 13,379,781	-	12,359,673	_	11,550	
Total Pension Liability - Ending (a)	\$	16,273,602	\$ 15,858,669	\$	16,281,188	\$	16,335,657	\$	16,472,733	\$	16,356,674	\$ 15,608,221	\$ 15,445,206	\$	13,379,781	\$	12,359	9,673
Plan Fiduciary Net Position <sup>1</sup>																		
Contributions - Employer	\$	1,295,695	\$ 1,275,007	\$	1,116,869	\$	1,134,232	\$	948,592	\$	1,035,462	\$ 689,143	\$ 757,121	\$	513,084	\$	521	L,691
Contributions - Member <sup>2</sup>		96,615	84,579		89,607		90,202		96,594		93,759	104,972	100,543		106,495		104	1,606
Refunds of contributions to members		(11,693)	(11,847)		(12,116)		(8 <i>,</i> 953)		(11,523)		(12,342)	(13,603)	(11,819)		(12,130)			3,552)
Retirement benefits		(1,032,124)	(1,023,704)		(1,023,375)		(1,009,502)		(999,813)		(988,349)	(967,375)	(948,490)		(923,288)		(905	5,791)
Net Investment Income <sup>2</sup>		349,628	215,880		(162,461)		516,223		52,499		112,371	144,881	220,985		(20,663)			1,570
Administrative Expense		(14,128)	(13,817)		(13,339)		(11,622)		(11,941)		(11,712)	(10,692)	(10,957)		(10,989)		(10	),474)
Other	_	0	 0		0		0		0	_	37 5	 301 5	 (30,805) 4		0	_	8	3,442
Net Change in Plan Fiduciary Net Position	\$	683,993	\$ 526,098	\$	(4,815)	\$	710,580	\$	74,408	\$	229,226	\$ (52,373)	\$ 76,578	\$	(347,491)	\$	(250	),508)
Plan Fiduciary Net Position - Beginning	\$	3,539,943	\$ 3,013,845	\$	3,018,660	\$	2,308,080	\$	2,233,672	\$	2,004,446	\$ 2,056,870	\$ 1,980,292	\$	2,327,783	\$	2,578	3,291
Prior Year Adjustment		0	 0		0		0		0		0	 (51)	 0		0			0
Plan Fiduciary Net Position - Ending (b)	\$	4,223,936	\$ 3,539,943	\$	3,013,845	\$	3,018,660	\$	2,308,080	\$	2,233,672	\$ 2,004,446	\$ 2,056,870	\$	1,980,292	\$	2,327	7,783
Net Pension Liability - Ending (a) - (b) Plan Fiduciary Net Position as a Percentage	\$	12,049,666	\$ 12,318,726	\$	13,267,343	\$	13,316,997	\$	14,164,653	\$	14,123,002	\$ 13,603,775	\$ 13,388,336	\$	11,399,489	\$	10,031	L,890
of the Total Pension Liability		25.96%	22.32%		18.51%		18.48%		14.01%		13.66%	12.84%	13.32%		14.80%		1	8.83%
Covered Employee Payroll <sup>3</sup>	\$	1,912,421	\$ 1,648,318	\$	1,432,960	\$	1,441,337	\$	1,476,156	\$	1,485,854	\$ 1,509,955	\$ 1,602,396	\$	1,631,025	\$	1,544	1,234
Net Pension Liability as a Percentage of Covered Employee Payroll		630.07%	747.35%		925.87%		923.93%		959.56%		950.50%	900.94%	835.52%		698.92%		649	9.64%

Notes:

 $^1$  Does not include 401(h) assets for fiscal years 2017 and later. 401(h) assets totaled \$73,635,000 as of June 30, 2024

<sup>2</sup> Does not include 401(h) contributions or associated investment income for fiscal years 2017 and later For fiscal year 2024, 401(h) contributions equaled -\$18,000; and associated investment return equaled \$6,390,000

<sup>3</sup> Based on derived compensation using the provided employer contribution information for fiscal years 2017 and later

<sup>4</sup> Adjustment due to 401(h) plan asset balance being considered an OPEB asset under GASB 74 for fiscal years 2017 and later

<sup>5</sup> Northern Trust Settlement



# **EXHIBIT 2b**

## Schedule of the Employers' Net Pension Liability – KERS Hazardous Plan (\$ in thousands)

Change in the Net Pension Liability		2024		2023		2022		2021		2020		2019		2018		2017		2016		2015
Total pension liability																				
Service Cost	\$	32,732	\$	26,852	\$	26,885	\$	28,450	\$	25,568	\$	27,117	\$	28,641	\$	21,081	\$	20,751	\$	18,729
Interest		79,637		79,822		79,422		75,743		74,357		69,657		66,536		66,589		64,851		61,005
Benefit Changes Difference between actual and expected experience		0 49,423		0 (1,773)		0		26 34,789		0		0 1,395		705 24,215		0 26,902		0		0 6,067
Assumption Changes		49,423		(1,773)		(17,557) 0		34,789		(1,095) 0		1,395		24,215		127,878		0		52,165
Benefit Payments		(84,662)		(82,677)		(82,023)		(78,268)		(75,029)		(72,211)		(68,117)		(63,338)		(61,518)		(59,383)
Net Change in Total Pension Liability	Ś	77,130	Ś	(1,973)	Ś	6,727	Ś	60,740	Ś	23,801	Ś	76,616	Ś	51,980	Ś	179,112	Ś	24,084	Ś	78,583
Net Change in Total Pension Liability	Ş	77,130	Ş	(1,973)	Ş	6,727	Ş	60,740	Ş	23,801	Ş	76,616	Ş	51,980	Ş	179,112	Ş	24,084	Ş	78,583
Total Pension Liability - Beginning	\$	1,316,521	\$	1,318,494	\$	1,311,767	\$	1,251,027	\$	1,227,226	\$	1,150,610	\$	1,098,630	\$	919,517	\$	895,433	\$	816,850
Total Pension Liability - Ending (a)	\$	1,393,651	\$	1,316,521	\$	1,318,494	\$	1,311,767	\$	1,251,027	\$	1,227,226	\$	1,150,610	\$	1,098,630	\$	919,517	\$	895,433
Plan Fiduciary Net Position <sup>1</sup>																				
Contributions - Employer	\$	89,899	\$	72,807	\$	59,055	\$	62,200	\$	59,115	\$	55,259	\$	43,661	\$	52,974	\$	23,759	\$	28,536
Contributions - Member <sup>2</sup>		21,568		17,459		20,588		19,961		19,769		17,118		17,891		17,524		15,739		13,207
Refunds of contributions to members		(4,133)		(4,041)		(4,976)		(4,380)		(3,168)		(2,684)		(2,501)		(2,106)		(2,211)		(2,610)
Retirement benefits		(80 <i>,</i> 529)		(78,636)		(77,047)		(73,888)		(71,861)		(69,527)		(65,616)		(61,231)		(59,306)		(56,773)
Net Investment Income <sup>2</sup>		101,135		76,479		(51,317)		173,152		6,739		36,380		51,467		70,994		(1,653)		8,701
Administrative Expense		(1,583)		(1,513)		(1,465)		(1,255)		(1,176)		(1,103)		(975)		(919)		(916)		(844)
Other		0		0		0		0		0		4 5		33 5		(3,586) 4		0		767
Net Change in Plan Fiduciary Net Position	\$	126,357	\$	82,555	\$	(55,162)	\$	175,790	\$	9,418	\$	35,447	\$	43,960	\$	73,650	\$	(24,588)	\$	(9,016)
Plan Fiduciary Net Position - Beginning	<u>,</u>	893,533	ć	810,978	Ś	866,140	Ś	690,350	Ś	680,932	Ś	645,485	<i>.</i>	601,529	Ś	527,879	<i>.</i>	552,468	Ś	561,484
Prior Year Adjustment	Ş	<b>893,333</b> 0	Ş	010,978	Ş	000,140	Ş	090,350	Ş	000,952	Ş	045,485	Ş	(4)	Ş	<b>527,879</b> 0	Ş	<b>552,408</b>	Ş	561,464
Plan Fiduciary Net Position - Ending (b)	Ś	1,019,890	Ś	893,533	Ś	810,978	Ś	866,140	Ś	690,350	Ś	680,932	Ś	645,485	Ś	601,529	Ś	527,879	Ś	552,468
	Ť	1,010,000	Ť	000,000	Ť	010,070	Ť	000)110	Ť	000,000	Ť	000,501	Ť	010,100	Ť	001,010	<u> </u>	011,010	Ť	001,100
Net Pension Liability - Ending (a) - (b)	\$	373,761	\$	422,988	\$	507,516	\$	445,627	\$	560,677	\$	546,294	\$	505,125	\$	497,101	\$	391,638	\$	342,965
Plan Fiduciary Net Position as a Percentage																				
of the Total Pension Liability		73.18%		67.87%		61.51%		66.03%		55.18%		55.49%		56.10%		54.75%		57.41%		61.70%
Covered Employee Payroll <sup>3</sup>	\$	279,218	\$	223,922	\$	188,648	\$	172,725	\$	171,840	\$	160,600	\$	152,936	\$	178,511	\$	158,828	\$	128,680
Net Pension Liability as a Percentage of																				
Covered Employee Payroll		133.86%		188.90%		269.03%		258.00%		326.28%		340.16%		330.29%		278.47%		246.58%		266.53%

#### Notes:

<sup>1</sup> Does not include 401(h) assets for fiscal years 2017 and later. 401(h) assets totaled \$10,031,000 as of June 30, 2024

<sup>2</sup> Does not include 401(h) contributions or associated investment income for fiscal years 2017 and later

For fiscal year 2024, 401(h) contributions equaled -\$8,000; and associated investment return equaled \$1,005,000

<sup>3</sup> Based on derived compensation using the provided employer contribution information for fiscal years 2017 and later

<sup>4</sup> Adjustment due to 401(h) plan asset balance being considered an OPEB asset under GASB 74 for fiscal years 2017 and later

<sup>5</sup> Northern Trust Settlement



# **EXHIBIT 3a**

## Schedule of Employers' Contributions – KERS Non-Hazardous Plan (\$ in thousands)

Fiscal Year Ending	Actuarially Determined Contribution <sup>1</sup>	Total Employer Contributions	Contribution Deficiency (Excess)	Covered Employee Payroll <sup>2</sup>	Actual Contributions as a Percentage of Covered Payroll
2024	\$ 1,055,571	\$ 1,295,695	\$ (240,124)	\$ 1,912,421	67.75%
2023	1,034,918	1,275,007	(240,089)	1,648,318	77.35%
2022	1,048,861	1,116,869	(68,008)	1,432,960	77.94%
2021	1,056,211	1,134,232	(78,021)	1,441,337	78.69%
2020	1,048,513	948,592	99,921	1,476,156	64.26%
2019	1,055,402	1,035,462	19,940	1,485,854	69.69%
2018	633,879	689,143	(55,264)	1,509,955	45.64%
2017	623,813	757,121	(133,308)	1,602,396	47.25%
2016	512,670	513,084	(414)	1,631,025	31.46%
2015	520,948	521,691	(743)	1,544,234	33.78%

#### Notes:

<sup>1</sup> Actuarially determined contribution for fiscal year ending 2024 is based on the contribution requirement calculated with the June 30, 2021 actuarial valuation.

<sup>2</sup> Based on derived compensation using the provided employer contribution information for fiscal years 2017 and later.



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# **EXHIBIT 3b**

## Schedule of Employers' Contributions – KERS Hazardous Plan (\$ in thousands)

Fiscal Year Ending	Det	tuarially ermined ribution <sup>1</sup>	Total Employer ontributions	-	ontribution Deficiency (Excess)	Covered Employee Payroll <sup>2</sup>	Actual Contributions as a Percentage of Covered Payroll
2024	\$	89,897	\$ 89,899	\$	(2)	\$ 279,218	32.20%
2023		72,778	72,807		(29)	223,922	32.51%
2022		59,052	59 <i>,</i> 055		(3)	188,648	31.30%
2021		62,181	62,200		(19)	172,725	36.01%
2020		59,096	59,115		(19)	171,840	34.40%
2019		55,230	55,259		(29)	160,600	34.41%
2018		31,321	43,661		(12,340)	152,936	28.55%
2017		37,630	52,974		(15,344)	178,511	29.68%
2016		23,690	23,759		(69)	158 <i>,</i> 828	14.96%
2015		28,374	28,536		(162)	128,680	22.18%

#### Notes:

<sup>1</sup> Actuarially determined contribution for fiscal year ending 2024 is based on the contribution rate calculated with the June 30, 2021 actuarial valuation.

<sup>2</sup> Based on derived compensation using the provided employer contribution information for fiscal years 2017 and later.



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**.** . .

# Notes to Schedule of Employers' Contributions for FYE 2024

The actuarially determined contributions effective for fiscal year ending 2024 that are documented in the schedules on the previous pages were calculated as of June 30, 2021. Based on the June 30, 2021 actuarial valuation report, the actuarial methods and assumptions used to calculate these contribution rates are below:

Item	KERS Non-Hazardous Plan	KERS Hazardous Plan
Determined by the		
Actuarial Valuation as of:	June 30, 2021	June 30, 2021
Actuarial Cost Method:	Entry Age Normal	Entry Age Normal
Asset Valuation Method:	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Amortization Method:	Level Percent of Pay	Level Percent of Pay
Amortization Period:	30-year closed period at June 30, 2019 Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases	30-year closed period at June 30, 2019 Gains/losses incurring after 2019 will be amortized over separate closed 20-year amortization bases
Payroll Growth Rate	0.00%	0.00%
Investment Return:	5.25%	6.25%
Inflation:	2.30%	2.30%
Salary Increases:	3.30% to 15.30%, varies by service	3.55% to 20.05%, varies by service
Mortality:	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019



Kentucky Employees Retirement System 8

# **EXHIBIT 4**

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate (\$ in thousands)

Table 1. Sensitivity of the Net Pension Liability to Changes in the Discount Rate for KERS (Non-Hazardous)

	1.00%		Current		1.00%			
Decrease			Discount Rate		Increase			
(4.25%)			(5.25%)	(6.25%)				
\$	13,948,313	\$	12,049,666	\$	10,476,712			

Table 2. Sensitivity of the Net Pension Liability to Changes in the Discount Rate for KERS (Hazardous)

	1.00%		Current		1.00%			
Decrease			Discount Rate		Increase			
(5.25%)			(6.25%)	(7.25%)				
\$	541,741	\$	373,761	\$	238,565			



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